

# STATE OF WISCONSIN Division of Hearings and Appeals

In the Matter of

DECISION

KIN/152071

# PRELIMINARY RECITALS

Pursuant to a petition filed September 16, 2013, under Wis. Stat. § 48.57(3m)(f), and Wis. Admin. Code § DCF 58.08(2)(b), to review a decision by the Perez-Pena Limited in regard to Kinship Care, a hearing was held on October 10, 2013, at Milwaukee, Wisconsin.

The issue for determination is whether Perez Pena (the agency) correctly denied Petitioner's application for Kinship Care benefits.

There appeared at that time and place the following persons:

PARTIES IN INTEREST: Petitioner:



## Respondent:

Department of Children and Families 201 East Washington Avenue Madison, Wisconsin 53703

> By: Stephanie Purpero, Kinship Assessor Professional Services Group Bureau of Milwaukee Child Welfare 1126 S. 70<sup>th</sup> Street, Suite N208 West Allis, WI 53214

ADMINISTRATIVE LAW JUDGE: Mayumi M. Ishii

Division of Hearings and Appeals

## FINDINGS OF FACT

1. Petitioner is a resident of Milwaukee County.

- 2. On August 16, 2013, Petitioner filed an application for Kinship Care benefits for AC, JC, CC, and HC. (Exhibit 2, pg. 4)
- 3. On September 13, 2013, the agency sent Petitioner a notice indicating that her application for Kinship Care benefits was denied. (Exhibit 2, pg. 2)
- 4. Petitioner filed a request for fair hearing that was received on September 16, 2013. (Exhibit 1)
- 5. Petitioner is the paternal grandmother of the children. (Testimony of Petitioner; Exhibit 2)
- 6. The children's mother is and their father is [Id.]
- 7. The mother's whereabouts are unknown. (Exhibit 2)
- 8. The father lives across the street and sees the children every day. (Testimony of Until recently, he would leave the children with Petitioner during the day and pick them up in the evening. The children now spend the night with Petitioner. (Testimony of Petitioner and Mr.
- 9. The father has no AODA issues, has had no involvement with child protective services (CPS) and has no mental health issues. (Testimony of Petitioner)
- 10. During the busy season, the father works 40 hours per week as a landscaper. (Testimony of Petitioner)

## **DISCUSSION**

The Kinship Care benefit is a public assistance payment of \$220 per month per child paid to a qualified relative who bears no legal responsibility to support the child. In Wisconsin, this benefit replaces the former Non-Legally Responsible Relative (NLRR) Aid to Families with Dependent Children (AFDC) payment. To be eligible for the payments, the relative must meet all of the conditions set forth in Wis. Stat. §§48.57(3m)(am)(1-5) or 48.57(3n)(am)(1-6). Subsection (3m) concerns Children in Need of Protection or Services (CHIPS) and subsection (3n) concerns guardianship cases.

In this case Petitioner does not yet have guardianship, so Petitioner is not eligible to receive Kinship under Wis. Stats. §48.57(3n).

This case turns on whether Petitioner meets eligibility criteria under Wis. Stats. §48.57(3m)(am)(1-5) which states in pertinent part:

...A county department and, in a county having a population of 500,000 or more, the department shall make payments in the amount of \$220 per month to a kinship care relative who is providing care and maintenance for a child if **all** of the following conditions are met:

- 1. The kinship care relative applies to the county department or department for payments under this subsection and the county department or department determines that there is a need for the child to be placed with the kinship care relative and that the placement with the kinship care relative is in the best interests of the child.
- 2. The county department or department determines that the child meets one or more of the criteria specified in s. 48.13 or 938.13, that the child would be at risk of meeting one or more of those criteria if the child were to remain in his or her home or, if the child is 18 years of age or over, that the child would meet or be at risk of meeting one or more of those criteria as specified in this subdivision if the child were under 18 years of age.

# The Need for Placement and the Best Interests of the Child

The Wisconsin Administrative Code, at SDCF 58.10(1), describes the "need" for placement as follows:

...The agency shall determine that the child needs the kinship living arrangement by determining at least one of the following:

- a) The child's need for adequate food, shelter and clothing can be better met with the relative than with the child's parent or parents.
- b) The child's need to be free from physical, sexual or emotional injury, neglect or exploitation can be better met with the relative than with the child's parent or parents.
- c) The child's need to develop physically, mentally and emotionally to his or her potential can be better met with the relative than with the child's parent or parents.
- d) The child's need for a safe or permanent family can be better met with the relative than with the child's parent or parents.

Placement of the children was not an issue at the hearing.

The risk that the children would meet the criteria under Wis. Stats. §48.13

Wis. Stat. §48.13, which provides for jurisdiction over children alleged to be in need of protection or services and states in relevant part:

The court has exclusive original jurisdiction over a child alleged to be in need of protection or services which can be ordered by the court, and:

- (1) Who is without a parent or guardian;
- (2) Who has been abandoned;
- (2m) Whose parent has relinquished custody of the child under s. 48.195 (1);
- (3) Who has been the victim of abuse, as defined in s. 48.02 (1)(a), (b), (c), (d), (e) or (f), including injury that is self-inflicted or inflicted by another;
- (3m) Who is at substantial risk of becoming the victim of abuse, as defined in s. 48.02 (1)(a), (b), (c), (d), (e) or (f), including injury that is self-inflicted or inflicted by another, based on reliable and credible information that another child in the home has been the victim of such abuse;
- (4) Whose parent or guardian signs the petition requesting jurisdiction under this subsection and is unable or needs assistance to care for or provide necessary special treatment or care for the child;
- (5) Who has been placed for care or adoption in violation of law;
- (8) Who is receiving inadequate care during the period of time a parent is missing, incarcerated, hospitalized or institutionalized;
- (9) Who is at least age 12, signs the petition requesting jurisdiction under this subsection and is in need of special treatment or care which the parent, guardian or legal custodian is unwilling, neglecting, unable or needs assistance to provide;
- (10) Whose parent, guardian or legal custodian neglects, refuses or is unable for reasons other than poverty to provide necessary care, food, clothing, medical or dental care or shelter so as to seriously endanger the physical health of the child;

- (10M) Whose parent, guardian or legal custodian is at substantial risk of neglecting, refusing or being unable for reasons other than poverty to provide necessary care, food, clothing, medical or dental care or shelter so as to endanger seriously the physical health of the child, based on reliable and credible information that the child's parent, guardian or legal custodian has neglected, refused or been unable for reasons other than poverty to provide necessary care, food, clothing, medical or dental care or shelter so as to endanger seriously the physical health of another child in the home:
- (11) Who is suffering emotional damage for which the parent, guardian or legal custodian has neglected, refused or been unable and is neglecting, refusing or unable, for reasons other than poverty, to obtain necessary treatment or to take necessary steps to ameliorate the symptoms;
- (11m) Who is suffering from an alcohol and other drug abuse impairment, exhibited to a severe degree, for which the parent, guardian or legal custodian is neglecting, refusing or unable to provide treatment; or
- (13) Who has not been immunized as required by s. 252.04 and not exempted under s. 252.04 (3).

It is the contention of Perez-Pena that the children do not meet any of the criteria enumerated above.

Given that the father has no AODA issues, no mental health issues and no prior involvement with child protective services and given that there is no other evidence that he would otherwise abuse or neglect the children, there is no basis upon which to conclude that the children are at risk of becoming the subject of a CHIPs action, under the statue above. On the contrary, the father lives across the street from the children and does have regular, daily contact with the children. It is clear that the father is capable of caring for the children and that the children's living arrangement is one of convenience for the father, not one of necessity. Regrettably, convenience is not one of the eligibility criteria for receiving kinship care benefits. As such, the agency correctly denied Petitioner's application for benefits.

#### **CONCLUSIONS OF LAW**

Perez Pena correctly denied Petitioner's application for Kinship Care benefits.

## THEREFORE, it is

#### **ORDERED**

That the petition is dismissed.

# REQUEST FOR A REHEARING

This is a final administrative decision. If you think this decision is based on a serious mistake in the facts or the law, you may request a rehearing. You may also ask for a rehearing if you have found new evidence which would change the decision. Your request must explain what mistake the Administrative Law Judge made and why it is important or you must describe your new evidence and tell why you did not have it at your first hearing. If you do not explain these things, your request will have to be denied.

To ask for a rehearing, send a written request to the Division of Hearings and Appeals, P.O. Box 7875, Madison, WI 53707-7875. Send a copy of your request to the other people named in this decision as "PARTIES IN INTEREST." Your request for a rehearing must be received no later than 20 days after the date of the decision. Late requests cannot be granted.

The process for asking for a rehearing is in Wis. Stat. § 227.49. A copy of the statutes can be found at your local library or courthouse.

#### APPEAL TO COURT

You may also appeal this decision to Circuit Court in the county where you live. Appeals must be served and filed with the appropriate court no more than 30 days after the date of this hearing decision (or 30 days after a denial of rehearing, if you ask for one).

For purposes of appeal to circuit court, the Respondent in this matter is the Department of Children and Families. After filing the appeal with the appropriate court, it must be served on the Secretary of that Department, either personally or by certified mail. The address of the Department is: 201 East Washington Avenue, Madison, Wisconsin 53703. A copy should also be sent to the Division of Hearings and Appeals, 5005 University Avenue, Suite 201, Madison, WI 53705-5400.

The appeal must also be served on the other "PARTIES IN INTEREST" named in this decision. The process for appeals to the Circuit Court is in Wis. Stat. §§ 227.52 and 227.53.

Given under my hand at the City of Milwaukee, Wisconsin, this 6th day of November, 2013.

\sMayumi M. Ishii Administrative Law Judge Division of Hearings and Appeals



# State of Wisconsin\DIVISION OF HEARINGS AND APPEALS

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The preceding decision was sent to the following parties on November 6, 2013.

Professional Services Group - PSG

DCF - Kinship Care

DCF - Kinship Care